DATE: October 12, 2017
TO: Planning Committee/Recycling Board
FROM: Tom Padia, Deputy Director
BY: Meghan Starkey, Senior Program Manager
SUBJECT: Alameda County Operational Area Emergency Management Organization

SUMMARY
The Alameda County Sheriff’s Department has approached us to renew our participation in the Alameda County Operational Area Emergency Management Agreement. Alameda County created a new operational agreement in May, 2016, which updates the previous agreement that the Waste Management Authority joined in 2008, and is therefore seeking a new resolution from the Authority.

By adopting the attached resolution, the Alameda County Waste Management Authority will be an official partner in the organization, and provide support to the emergency response in case of a disaster.

DISCUSSION
The Alameda County Operational Area Emergency Management Organization has agreements with cities, special districts and other public benefit non-profit organizations to provide foundational policies and procedures that define how Alameda County will effectively prepare for, respond to, recover from, and mitigate natural or human-caused disasters. The agreement provides for a unified and coordinated effort between state and local government agencies to ensure effective use of regional and local resources in the event of a catastrophe.

The Sheriff’s department asked us to participate as a subject matter expert on debris management. The Authority could also support public outreach during recovery, such as providing information to residents regarding proper management of debris.

Through the Technical Advisory Committee, StopWaste staff has already shared some resources with member agency staff on the topics of disaster preparedness and recovery. Disaster recovery is a particularly important topic, as those efforts can take many years. Disaster recovery focuses on the post-incident topics of damage assessment, public assistance, debris management, individual assistance, long-term recovery, and pre-disaster planning for post-disaster recovery. Having
administrative systems and policies in place before a disaster can greatly ease the burden of suitable recovery (including debris management and proper reimbursement). For example, having a disaster debris management plan in place before a disaster means that FEMA will provide an extra 2% reimbursement for jurisdictions. Given that debris management costs are typically 40% of total costs, and can easily run into the millions of dollars, this is a significant incentive. Similarly, having contracting procedures (or actual contracts) in place also will expedite clean up and maximize cost recovery.

Attachment A is a proposed resolution for the Alameda County Waste Management Authority to become a party of the Alameda County Operational Area Agreement, attached in Appendix B.

RECOMMENDATION

Staff recommends that the Planning Committee recommend that the WMA Board adopt the attached Resolution to Join the Alameda County Operational Area Agreement.

Appendix A: Resolution to Join the Alameda County Operational Area Agreement
Appendix B: Alameda County Operational Area Agreement
Joining of Alameda County Operational Area Agreement

WHEREAS, the potential for a major catastrophe due to natural or human-caused disaster causes all government entities within Alameda County to be prepared to share resources and information among themselves as well as with the State of California in order to protect public welfare; and

WHEREAS, greater efficiency and disaster preparedness, response, recovery, and mitigation can be achieved by joining the efforts of the County of Alameda, its cities, special districts and other public benefit non-profit corporations together in pre-disaster agreements; and

WHEREAS, the California Emergency Services Act makes reference to the “operational area” and defines it as “an intermediate level of the state emergency services organization” created to perform extraordinary functions for local governments within a county area such as strengthening mutual coordination, providing a focal point and conduit for disaster information, and assisting in the efficient management of resources; and

WHEREAS, the sharing of resources in an emergency among public is coordinated under the auspices of the California Master Mutual Aid Agreement;

NOW THEREFORE, BE IT RESOLVED that the Alameda County Waste Management Authority joins the Operational Area Agreement through this resolution.

ADOPTED BY THE FOLLOWING VOTE:

AYES:

NOES:

ABSTAIN:

ABSENT:

I certify that under the penalty of perjury that the foregoing is a full, true and correct copy of Resolution # 2017-

_____________________
WENDY SOMMER
Executive Director
AGENDA ITEM NO. ______ May 10, 2016

May 3, 2016

Honorable Board of Supervisors
County Administration Building
1221 Oak Street
Oakland, CA 94612

SUBJECT: APPROVE AN AGREEMENT FOR PARTICIPATION IN THE ALAMEDA COUNTY OPERATIONAL AREA EMERGENCY MANAGEMENT ORGANIZATION

Dear Board Members:

RECOMMENDATION:

Approve an agreement for participation in the Alameda County Operational Area Emergency Management Organization with cities, special districts and other public benefit non-profit corporations to provide foundational policies and procedures that define how Alameda County will effectively prepare for, respond to, recover from and mitigate natural or human-caused disasters.

DISCUSSION/SUMMARY:

The preservation of life, property and the environment is the responsibility of local, state and federal government. Alameda County, in cooperation with the cities of Alameda, Albany, Berkeley, Dublin, Emeryville, Fremont, Hayward, Livermore, Newark, Oakland, Piedmont, Pleasanton, San Leandro, Union City, special districts and other public benefit non-profit corporations has decided to enter into an agreement for the purpose of ensuring a unified and coordinated effort between state and local government agencies to facilitate mutual aid and to ensure the effective and efficient use of regional and local resources in the event of a catastrophe.

The Alameda County Operational Area is an intermediate level of the state emergency services organization, consisting of a county and all political subdivisions within the County area.

The agreement incorporates and coordinates available facilities and personnel of the County into an efficient and effective organization by establishing tasks, specific policies and general procedures using the Standardized Emergency Management System. This will provide for the most effective and economical allocation of resources.
This agreement provides a foundation for that relationship and addresses key issues such as communications, equipment use, medical services, budgetary transactions and resources related to environmental, ecological, recreational and economic issues.

This agreement has been approved as to form by County Counsel and Risk Management.

**FINANCING:**

No additional appropriation is required. This request will not impact the net County cost in FY 2015-16 or subsequent years.

Respectfully submitted,

[Signature]

Gregory J. Ahern
Sheriff-Coroner

GJA:MMM:mmm
AGREEMENT FOR PARTICIPATION IN ALAMEDA COUNTY OPERATIONAL AREA EMERGENCY MANAGEMENT ORGANIZATION

This Agreement is made this 10th day of May, 2016 by and between the County of Alameda and the cities, special districts, and other public benefit non-profit corporations that are parties to this Agreement.

WHEREAS, the potential for a major catastrophe due to natural or manmade disaster requires all government entities within Alameda County to be prepared to share resources and information among themselves as well as with the State of California in order to protect public welfare; and

WHEREAS, greater efficiency and disaster preparedness response, recovery, and mitigation can be achieved by joining the efforts of the County of Alameda, the Cities, Special Districts, and other public benefit non-profit corporations together in pre-disaster agreements; and

WHEREAS, the California Emergency Services Act makes reference to the “operational area” and defines it as “an intermediate level of the state emergency services organization” created to perform extraordinary functions for local governments within a county area such as strengthening mutual coordination, providing a focal point and conduit for disaster information, and assisting in the efficient management of resources;

THE COUNTY, CITIES, SPECIAL DISTRICTS, AND OTHER PUBLIC BENEFIT NON-PROFIT CORPORATIONS AGREE AS FOLLOWS:

1. RECOGNITION OF AND PARTICIPATION IN AN OPERATIONAL AREA EMERGENCY MANAGEMENT ORGANIZATION

The parties to this Agreement recognize an Operational Area, as the term is defined in the California Emergency Services Act (California Government Code §8550 et seq.) which designates an intermediate level of organization, cooperation, and planning between public entities within Alameda County boundaries.

The County of Alameda, cities, special districts, and other public benefit non-profit corporations that are parties to this Agreement shall participate in this organizational structure, which is a partnership for a systematic approach for exchanging disaster intelligence, mutual aid requests, and resource requests in emergencies and also to provide emergency preparedness on a day-to-day basis through cooperative training and exercise activities.

The Operational Area Emergency Management Organization will be the primary contact point during an emergency in Alameda County for sharing disaster intelligence among local agencies and between the Operational Area Emergency Management Organization and state and federal agencies requesting information.
The Operational Area Emergency Management Organization will assist parties to this agreement to share resources before, during, and after an emergency, as well as to prepare, respond, and recover from disasters that strike Alameda County. The Operational Area Emergency Management Organization will prioritize competing needs according to the policies and procedures approved by the Operational Area Council.

Each of the parties to this Agreement will designate individuals to be trained to represent their agency in the Operational Area Emergency Management Organization. The training will be an orientation on the policies and procedures of the Operational Area Emergency Management Organization. Each party to this Agreement will also designate, in writing, a line of succession of officials who are empowered to represent the party to the Operational Area Emergency Management Organization.

2. CONSIDERATION

The consideration under this Agreement is the mutual advantage of protection afforded to each of the parties to this Agreement. There shall not be any monetary compensation required from any to another party as a condition of assistance provided under the agreement, except for reimbursement of direct costs as designated in mutual aid agreements. Nothing in this agreement shall be construed as altering any preexisting disaster response agreements between the parties.

3. STANDARDIZED EMERGENCY MANAGEMENT SYSTEM

The Operational Area Emergency Management Organization and its policies and procedures will be regulated by the Standardized Emergency Management System as stated in California Government Code §8607, and its implementing regulations, California Code of Regulations, Title 19, Division 2, Office of Emergency Services, Standardized Emergency Management System, and guidelines. The incident command system and a multi-agency coordination system, as described in those regulations and guidelines, will be used for coordination and direction of the parties to this agreement participating in emergency efforts. The Alameda County Emergency Operations Plan shall be the primary method and criteria used to conduct Operational Area Emergency Operations Center activities.

4. OPERATIONAL AREA COORDINATOR

The Sheriff/Director of Emergency Services is the Operational Area Coordinator. It is the responsibility of the Operational Area Coordinator to oversee the operation of the Operational Area Emergency Management Organization and to reasonably interpret the terms of this agreement.

It is the responsibility of the Operational Area Coordinator to encourage equal representation by parties to the agreement on a day-to-day basis and to include representatives of affected parties to this agreement and mutual aid coordinators in the operational decision making before, during, and after a disaster strikes Alameda County.
5. **COUNCIL**

An Operational Area Council is hereby established consisting of a representational membership of the party jurisdictions to this Agreement. The Council shall include one voting representative from each of the following:

a. The President of the **Board of Supervisors**, or his/her designee;

b. The **Sheriff/Director of Emergency Services**, or his/her designated alternate;

c. The **Alameda County Administrator**, or his/her designated alternate;

d. The **County Agency Heads** having primary functional responsibilities in a disaster, or their designated alternates;

   Including, but not limited to:
   1. Auditor-Controller
   2. Fire Department
   3. General Services Agency
   4. Health Care Services
   5. Human Resource Services
   6. Public Works Agency
   7. Sheriff’s Office
   8. Social Services Agency

e. The President of the **Alameda County Emergency Managers' Association**, or his/her designated alternate;

f. The President of the **Alameda County Fire Chiefs' Association**, or his/her designated alternate;

g. The President of the **Alameda County Chiefs of Police and Sheriff's Association**, or his/her designated alternate;

h. A City Manager of a **North County City**, or his/her designated alternate, chosen annually by the cities of Alameda, Albany, Berkeley, Emeryville, Oakland, and Piedmont to represent them in the Council;

i. A City Manager of a **South County City**, or his/her designated alternate, chosen annually by the cities of Fremont, Hayward, Newark, San Leandro, and Union City to represent them in the Council;

j. A City Manager of an **East County City**, or his/her designated alternate, chosen annually by the cities of Dublin, Livermore, and Pleasanton to represent them in the Council;
k. A General Manager of a **Regional District** based in Alameda County, or his/her
designated alternate, chosen annually by participating regional districts, defined as a
special district having service areas in more than one county, to represent them in the
Council;

l. A General Manager of a **Special District**, or his/her designated alternate, chosen annually
by participating special districts having their entire service area within the boundaries of
Alameda County to represent them in the Council;

m. The **Alameda County Superintendent of Schools**, or his/her designated alternate, to
represent the school districts of Alameda County;

n. A Director of a **Public Benefit Non-profit Corporation**, or his/her designated alternate,
chosen annually by the Alameda County Voluntary Organizations Active in Disaster
executive committee to represent them in the Council;

o. A Chief Executive Officer or President, or his/her designated alternate, of a **private
sector company** doing business in this county that is an active member of the Emergency
Managers' Association of Alameda County and is selected annually by the Operational
Area Coordinator; and

p. Such representatives of **other organizations**, either civic, business, labor, veterans,
professional or other organizations having an official group or organization having
disaster responsibility and may be appointed by the Operational Area Coordinator.

It is the responsibility of the Operational Area Council to set the policies and procedures for the
governing of the Operational Area Emergency Management Organization and to review and
approve recommendations for changes to these policies and procedures on an annual basis. The
Operational Area Council will also serve as the Alameda County Civil Defense and Disaster
Council, as described in the **Alameda County Administrative Code, Chapter VI**. The County of
Alameda will supply staff support for the Operational Area Council.

6. **PROVISION OF FACILITIES AND SUPPORT**

The County of Alameda shall provide its emergency operations center as the site for the
Operational Area Emergency Management Organization. The County of Alameda will provide
support staff for the emergency operations center and all reasonable supplies for the Operational
Area Emergency Management Organization during actual activations, drills, and exercises. All
parties to this Agreement may provide representatives for decision making and liaison to
operational elements of the Operational Area Emergency Management Organization when
activated.

The Operational Area Emergency Management Organization will facilitate the mutual aid
systems used by local agencies to assist each other in a disaster with the resources necessary to
save lives, mitigate property loss, and meet the basic needs of the people.
7. TERM OF AGREEMENT

This Agreement shall be effective from the date executed by all parties until December 31, 2025. This Agreement may be terminated prior to the conclusion of the term by mutual agreement of a majority of the member parties.

8. WITHDRAWAL OF PARTY

Any party to this Agreement may withdraw as a party to this Agreement prior to the termination of the term of this Agreement upon giving thirty (30) days prior written notice to all other parties.

9. ADDITIONAL PARTIES

Additional parties, who are public entities within the geographical boundaries of Alameda County, may join in this Agreement and become a member party upon execution of an Exhibit to this Agreement in which the entity agrees to be subject to the conditions and terms of this Agreement. The executed Exhibit shall become a part of this Agreement automatically after the expiration of thirty (30) days following notification by the new party to all other parties to the execution of the exhibit. Thereafter, the entity shall be considered to be a party of this Agreement unless the entity withdraws as provided herein. Provided however, in the event any existing party to the Agreement gives all other parties notice of its objection to the addition of the particular entity becoming a member to this Agreement within the thirty (30) day notice period, the addition of such party to this Agreement shall require the consent of a two-thirds majority to the then member parties.

10. INDEMNIFICATION AND HOLD HARMLESS

Each of the parties agree to indemnify and hold the other parties harmless and waives all claims for compensation for any loss, damage, personal injury, or death incurred in consequences of the acts or omissions of the indemnifying parties' own employees and agents in the performance of this Agreement.

It is the intent of the parties that, where negligence is determined to have been contributory, principles of comparative fault will be followed and each party shall bear the proportionate costs of any loss, damage, expense, and liability attributable to the party's negligence.

11. SALARIES, EMPLOYMENT AND WORKERS COMPENSATION BENEFITS

The salaries, employment and workers compensation benefits of each employee participating in the Operational Area Emergency Management Organization shall be the responsibility of the party employing the individual. It is understood that each party's employees have no rights, benefits, or special employment status conferred by reason of this Agreement.
IN WITNESS WHEREOF THE PARTIES HERETO HAVE EXECUTED THIS AGREEMENT AS FOLLOWS:

COUNTY OF ALAMEDA, a political subdivision of the State of California

By SCOTT HAGGERTY, President
Board of Supervisors

I hereby certify under penalty of perjury that the President of the Board of Supervisors was duly authorized to execute this document on behalf of the County of Alameda by a majority vote of the Board on May 10, 2011; and that a copy has been delivered to the President as provided by Government Code section 25163.

ATTEST: ANIKA CAMPBELL-BELTON
Clerk, Board of Supervisors
Alameda County, California

By Clerk, Board of Supervisors

APPROVED AS TO FORM AND CONTENT:

DONNA ZEIGLER
County Counsel

By L. David Nefouse
Deputy County Counsel

BARBARA LUBBEN
Director of Risk Manager

By Janette Brook